

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5**

IN THE MATTER OF:

**Michigan Marine Terminal
255 Marion Avenue
River Rouge, Michigan 48218**

ATTENTION:

**Curt D. Robinson
VP of Marketing and Operations**

Request to Provide Information Pursuant to the Clean Air Act

The U.S. Environmental Protection Agency is requiring Michigan Marine Terminal (MMT or you) to submit certain information about the facility at 255 Marion Avenue, River Rouge, Michigan 48218. Appendix A provides the instructions needed to answer this information request, including instructions for electronic submissions. Appendix B specifies the information that you must submit. You must send this information to us according to the schedule in Appendix B.

We are issuing this information request under Section 114(a) of the Clean Air Act (the CAA), 42 U.S.C. § 7414(a). Section 114(a) authorizes the Administrator of EPA to require the submission of information. The Administrator has delegated this authority to the Director of the Air and Radiation Division, Region 5.

MMT owns and operates an emission source at the River Rouge, Michigan facility. We are requesting this information to determine whether your emission source is complying with the Michigan State Implementation Plan.

MMT must send all required information to:

Attn: Compliance Tracker, AE-17J
Air Enforcement and Compliance Assurance Branch

U.S. Environmental Protection Agency
Region 5
77 W. Jackson Boulevard
Chicago, Illinois 60604

MMT must submit all required information under an authorized signature with the following certification:

I certify under penalty of law that I have examined and am familiar with the information in the enclosed documents, including all attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are, to the best of my knowledge and belief, true and complete. I am aware that there are significant penalties for knowingly submitting false statements and information, including the possibility of fines or imprisonment pursuant to Section 113(c)(2) of the Clean Air Act and 18 U.S.C. §§ 1001 and 1341.

As explained more fully in Appendix C, you may assert a claim of business confidentiality under 40 C.F.R. Part 2, Subpart B for any part of the information you submit to us. Information subject to a business confidentiality claim is available to the public only to the extent, and by means of the procedures, set forth at 40 C.F.R. Part 2, Subpart B. If you do not assert a business confidentiality claim when you submit the information, EPA may make this information available to the public without further notice. You should be aware, moreover, that pursuant to Section 114(c) of the CAA and 40 C.F.R. § 2.301(a) and (f), emissions data, standards and limitations are not entitled to confidential treatment and shall be made available to the public notwithstanding any assertion of a business confidentiality claim. Appendix C provides additional information regarding the meaning and scope of the term “emissions data.”


This information request is not subject to the Paperwork Reduction Act, 44 U.S.C. § 3501 *et seq.*, because it seeks collection of information from specific individuals or entities as part of an administrative action or investigation.

We may use any information submitted in response to this request in an administrative, civil or criminal action.

Failure to comply fully with this information request may subject MMT to an enforcement action under Section 113 of the CAA, 42 U.S.C. § 7413.

You should direct any questions about this information request to Luke Hullinger at 312-886-3011.

8/9/16
Date


Edward Nam
Acting Director
Air and Radiation Division

Appendix A

When providing the information requested in Appendix B, use the following instructions and definitions.

Instructions

1. Provide a separate narrative response to each question and subpart of a question set forth in Appendix B.
2. Precede each answer with the number of the question to which it corresponds and, at the end of each answer, identify the person(s) who provided information used or considered in responding to that question, as well as each person consulted in the preparation of that response.
3. Indicate on each document produced, or in some other reasonable manner, the number of the question to which it corresponds.
4. When a response is provided in the form of a number, specify the units of measure of the number in a precise manner.
5. Where information or documents necessary for a response are neither in your possession nor available to you, indicate in your response why the information or documents are not available or in your possession, and identify any source that either possesses or is likely to possess the documents or information.
6. If information not known or not available to you as of the date of submission later becomes known or available to you, you must supplement your response. Moreover, should you find at any time after the submission of your response that any portion of the submitted information is false or incorrect, you must notify EPA as soon as possible.

Electronic Submissions

To aid in our electronic recordkeeping efforts, we request that you provide all documents responsive to this information request in an electronic format according to paragraphs 1 through 6, below. These submissions are in lieu of hard copy.

1. Provide all responsive documents in Portable Document Format (PDF) or similar format, unless otherwise requested in specific questions. If the PDFs are scanned images, perform at least Optical Character Recognition (OCR) for "image over text" to allow the document to be searchable. Submitters providing secured PDFs should also provide unsecured versions for EPA use in repurposing text.
2. When specific questions request data in electronic spreadsheet form, provide the data and corresponding information in editable Excel or Lotus format, and not in image format. If Excel or Lotus formats are not available, then the format should allow for data to be used in calculations by a standard spreadsheet program such as Excel or Lotus.

3. Provide submission on physical media such as compact disk, flash drive or other similar item.
4. Provide a table of contents for each compact disk or flash drive containing electronic documents submitted in response to our request so that each document can be accurately identified in relation to your response to a specific question. *We recommend the use of electronic file folders organized by question number.* In addition, each compact disk or flash drive should be labeled appropriately (e.g., Company Name, Disk 1 of 4 for Information Request Response, Date of Response).
5. Documents claimed as confidential business information (CBI) must be submitted on separate disks/drives apart from the non-confidential information. This will facilitate appropriate records management and appropriate handling and protection of the CBI. Please follow the instructions in Appendix C for designating information as CBI.
6. Certify that the attached files have been scanned for viruses and indicate what program was used.

Definitions

All terms used in this information request have their ordinary meaning unless such terms are defined in the CAA, 42 U.S.C. §§ 7401 *et seq.*, or as follows:

1. The terms “document” and “documents” shall mean any object that records, stores, or presents information, and includes writings, memoranda, records, or information of any kind, formal or informal, whether wholly or partially handwritten or typed, whether in computer format, memory, or storage device, or in hardcopy, including any form or format of these. If in computer format or memory, each such document shall be provided in translation to a form useable and readable by EPA, with all necessary documentation and support. All documents in hard copy should also include attachments to or enclosures with any documents.
2. The terms “relate to” or “pertain to” (or any form thereof) shall mean constituting, reflecting, representing, supporting, contradicting, referring to, stating, describing, recording, noting, embodying, containing, mentioning, studying, analyzing, discussing, evaluating or relevant to.
3. The term “person” or its plural or any synonym thereof, is intended to and shall embrace and include any individual, partnership, corporation, company, association, government agency (whether federal, state, local or any agency of the government of a foreign country) or any other entity.

Appendix B

Information You Are Required to Submit to EPA

Michigan Marine Terminal must respond to this information request pursuant to Section 114(a) of the CAA, 42 U.S.C. § 7414(a). Michigan Marine Terminal must submit an emission test plan, conduct emission testing, and submit all other information requested in accordance with the schedule specified below:

Deliverables	Deadlines
Items 1-7	Within 30 days of receiving this information request
Install sampling apparatus and begin VOC testing.	Within 45 days of EPA approval of protocols or later if necessary to avoid weather-related sampling or safety concerns.
VOC emissions testing duration.	30 days or as necessary to obtain representative emission rate (tank breathing and vessel transfer emission rates) for annual emissions estimation. Include at least one draw-down and filling cycle.
Headspace HAPs and VOC testing (TO-15)	Periodically during VOC emissions testing for representative sampling.
Submit test report(s).	Within 45 days after completion of testing.

1. Provide a diagram of each tank.
2. Provide a map of the facility labeling each tank.
3. Provide a list of the capacity, and contents of each tank.
4. Provide a description of how each tank is filled and unfilled.
5. Provide a diagram showing how tanks, filling stations and unfilling stations are interconnected.
6. Provide documentation of the installation dates of each tank.
7. Provide any documentation of tests or studies done showing potential emission from tanks.
8. Submit a test protocol within 30 days of receipt of this information request that is prepared using the guidance provided in the EPA document entitled "Preparation and Review of Site-Specific Emission Test Plans," Emission Measurement Center Guideline Document (GD-042), Rev. May 1999. The test plan should include the following EPA methods:
 - i. Method 25A with a heated sample line and oil mist/droplet (coalescing) filtration, set to 15 minutes minimum integration time, to determine volatile organic compound (VOC) concentrations (as propane) in the TTE duct, and also in the tank headspace, with daily calibrations;
 - ii. Method 18 or Method 320 to determine methane concentration;
 - iii. Method 204, Temporary Total Enclosure (TTE) to capture VOC emissions from fixed roof tank vents;

- iv. Method TO-15 to determine Hazardous Air Pollutant (HAP) concentrations;
 - v. Method 2C for velocity and volumetric flow rates; and
 - vi. Method 4 shall be used for stack gas moisture.
 - b. A TTE shall be installed at each tank vent. The TTE exhaust duct shall be continuously sampled. Sample flow shall be directed to a Method 25A flame ionization detector.
 - i. Three TTE inlets shall be shielded to minimize changes in flow rate from wind;
 - ii. The VOC probe shall be equipped with a coalescing filter to prevent build-up of oil mist in the downstream heated sample line;
 - iii. The test protocol should identify the target static pressure, flow rate, and estimated airflow velocity across the tank vent;
 - iv. Continuously measure and record TTE exhaust flow using Method 2C. All flow and pressure measurements shall utilize a pressure transducer and a data recorder;
 - v. Install straight ducting on the inlet Natural Draft Opening (NDO) to meet the requirements of a properly designed Method 1 sample location to measure TTE inlet flow;
 - vi. Continuously measure and record NDO inlet flow using Method 2C;
 - vii. Continuously measure and record ΔP of the TTE Enclosure vs. ambient to ensure compliance with Method 204 enclosure requirements (.007 IWC or greater);
 - viii. Continuously measure and record ΔP between tank headspace and TTE space to ensure TTE does not significantly reduce the tank internal pressure; and
 - ix. During tank filling, the TTE flow rate can be calculated by the tank filling rate, or it can be measured using EPA Method 2C.
 - c. The tank(s) selected for emissions testing shall be representative of all tanks at the site in terms of design, liquid contents, volume, throughput, and other relevant factors. The test plan shall provide information in Section 2.0, Source Description, regarding the representativeness of the selected tanks to other tanks at the facility as a whole.
9. The test report shall be prepared using the guidance provided in the EPA document entitled "Preparation and Review of Emission Test Reports," Emission Measurement Center Guideline Document (GD-043), December 1998. In addition to the standard report contents identified in the guidance, the test report must provide the following information:
- a. Electronic copies of the Method 25A, TO-15, and flow rate data in a common spreadsheet file format;
 - b. Extrapolated hourly and annual VOC and single HAP and total HAPs emission rates;

- c. Extrapolated VOC and HAP emissions for all No. 6 residual oil tanks at the facility;
- d. Diurnal average emissions during static breathing;
- e. VOC and HAP emissions plotted against percentage of tank capacity used; and
- f. Photographs of the sampling system.

Appendix C

Confidential Business and Personal Privacy Information

Assertion Requirements

You may assert a business confidentiality claim covering any parts of the information requested in the attached Appendix B, as provided in 40 C.F.R. § 2.203(b).

Emission data provided under Section 114 of the CAA, 42 U.S.C. § 7414, is not entitled to confidential treatment under 40 C.F.R. Part 2.

“Emission data” means, with reference to any source of emissions of any substance into the air:

Information necessary to determine the identity, amount, frequency, concentration or other characteristics (to the extent related to air quality) of any emission which has been emitted by the source (or of any pollutant resulting from any emission by the source), or any combination of the foregoing;

Information necessary to determine the identity, amount, frequency, concentration or other characteristics (to the extent related to air quality) of the emissions which, under an applicable standard or limitation, the source was authorized to emit (including to the extent necessary for such purposes, a description of the manner and rate of operation of the source); and

A general description of the location and/or nature of the source to the extent necessary to identify the source and to distinguish it from other sources (including, to the extent necessary for such purposes, a description of the device, installation, or operation constituting the source).

40 C.F.R. § 2.301(a)(2)(i)(A), (B) and (C).

To make a confidentiality claim, submit the requested information and indicate that you are making a claim of confidentiality. Any document for which you make a claim of confidentiality should be marked by attaching a cover sheet stamped or typed with a caption or other suitable form of notice to indicate the intent to claim confidentiality. The stamped or typed caption or other suitable form of notice should employ language such as “trade secret” or “proprietary” or “company confidential” and indicate a date, if any, when the information should no longer be treated as confidential. Information covered by such a claim will be disclosed by EPA only to the extent permitted and by means of the procedures set forth at Section 114(c) of the CAA and 40 C.F.R. Part 2. Allegedly confidential portions of otherwise non-confidential documents should be clearly identified. EPA will construe the failure to furnish a confidentiality claim with your response to the information request as a waiver of that claim, and the information may be made available to the public without further notice to you.

Determining Whether the Information Is Entitled to Confidential Treatment

All confidentiality claims are subject to EPA verification and must be made in accordance with 40 C.F.R. § 2.208, which provides in part that you must satisfactorily show: that you have taken reasonable measures to protect the confidentiality of the information and that you intend to continue to do so, that the information is not and has not been reasonably obtainable by legitimate means without your consent and that disclosure of the information is likely to cause substantial harm to your business's competitive position.

Pursuant to 40 C.F.R. Part 2, Subpart B, EPA may at any time send you a letter asking that you support your confidential business information (CBI) claim. If you receive such a letter, you must respond within the number of days specified by EPA. Failure to submit your comments within that time would be regarded as a waiver of your confidentiality claim or claims, and EPA may release the information. If you receive such a letter, EPA will ask you to specify which portions of the information you consider confidential by page, paragraph and sentence. Any information not specifically identified as subject to a confidentiality claim may be disclosed to the requestor without further notice to you. For each item or class of information that you identify as being CBI, EPA will ask that you answer the following questions, giving as much detail as possible:

1. For what period of time do you request that the information be maintained as confidential, e.g., until a certain date, until the occurrence of a special event or permanently? If the occurrence of a specific event will eliminate the need for confidentiality, please specify that event.
2. Information submitted to EPA becomes stale over time. Why should the information you claim as confidential be protected for the time period specified in your answer to question number 1?
3. What measures have you taken to protect the information claimed as confidential? Have you disclosed the information to anyone other than a governmental body or someone who is bound by an agreement not to disclose the information further? If so, why should the information still be considered confidential?
4. Is the information contained in any publicly available databases, promotional publications, annual reports or articles? Is there any means by which a member of the public could obtain access to the information? Is the information of a kind that you would customarily not release to the public?
5. Has any governmental body made a determination as to confidentiality of the information? If so, please attach a copy of the determination.
6. For each category of information claimed as confidential, explain with specificity why release of the information is likely to cause substantial harm to your competitive position. Explain the specific nature of those harmful effects, why they should be viewed as

substantial and the causal relationship between disclosure and such harmful effects. How could your competitors make use of this information to your detriment?

7. Do you assert that the information is submitted on a voluntary or a mandatory basis? Please explain the reason for your assertion. If you assert that the information is voluntarily submitted information, explain whether and why disclosure of the information would tend to lessen the availability to EPA of similar information in the future.
8. Is there any other information you deem relevant to EPA's determination regarding your claim of business confidentiality?

If you receive a request for a substantiation letter from the EPA, you bear the burden of substantiating your confidentiality claim. Conclusory allegations will be given little or no weight in the determination. In substantiating your CBI claim(s), you must bracket all text so claimed and mark it "CBI." Information so designated will be disclosed by EPA only to the extent allowed by and by means of the procedures set forth in 40 C.F.R. Part 2, Subpart B. If you fail to claim the information as confidential, it may be made available to the public without further notice to you.

Personal Privacy Information

Please segregate any personnel, medical and similar files from your responses and include that information on a separate sheet(s) marked as "Personal Privacy Information." Disclosure of such information to the general public may constitute an invasion of privacy.

CERTIFICATE OF MAILING

I, Loretta Shaffer, certify that I sent a Request to Provide Information Pursuant to the
Clean Air Act by Certified Mail, Return Receipt Requested, to:

Curt D. Robinson
Michigan Marine Terminal
255 Marion Avenue
River Rouge, Michigan 48218


I also certify that I sent a copy of the Request to Provide Information Pursuant to the
Clean Air Act by E-mail to:

Tom Hess,
Enforcement Unit Manager, Air Quality Division,
HESST@michigan.gov

and

Mina McLemore
MCLEMOREW@michigan.gov

On the 10th day of August 2016.



Loretta Shaffer, Program Technician
AECAB, PAS

CERTIFIED MAIL RECEIPT NUMBER: 7014 2870 0001 95778460